#### UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

#### **REGION IX**

## 75 Hawthorne Street San Francisco, CA 94105-3901

APR 06 2018

Eileen Sobeck **Executive Director** California State Water Resources Control Board P.O. Box 100 Sacramento CA, 95812-0100

Subject: California 2014-2016 CWA Section 303(d) List of Impaired Waters

Dear Ms. Sobeck:

I am pleased to approve the subject list of impaired waters, including all water quality limited segments (WOLSs) and associated pollutants identified by the State Water Resources Control Board (State Board) as requiring a total maximum daily load under CWA section 303(d). In addition, EPA concurs with the State Board's delisting of 191 WOLSs based on approved TMDLs. The legal requirements and the rationale for the actions are detailed in Enclosure 1.

EPA previously conveyed the desirability of evaluating temperature data developed by the California Department of Fish and Wildlife (CDFW) and the California Department of Water Resources (CDWR) in order to assess impacts to impaired fish migration and related beneficial uses in the Delta and San Joaquin River (Enclosure 2). EPA recognizes the challenges of working with voluminous continuous monitoring data and appreciates the constructive discussions our staffs have had on this issue. EPA appreciates the State Board's consideration of reviewing the temperature data "off cycle" so that any possible additional listings could be included in the next review of WQLSs. To assist the State Board, EPA encloses (Enclosure 3) a synthesis of the CDFW and CDWR temperature data for your consideration.

I value the collaboration between our two agencies and look forward to continuing our partnership to protect California's waters. If you have any questions, please contact me at (415) 972-3337, or have your staff contact Janet Hashimoto, Manager of the Water Quality Assessment Section, at (415) 972-3452.

Sincerely

Tomás Torres

Director, Water Division

Enclosures

Karen Larsen, DWO cc:

Rebecca Fitzgerald, DWQ Jessie Maxfield, DWO

April 6,2018

## **Enclosure 1**

## EPA Review of California's 2014-16 CWA Section 303(d) List Submitted February 5, 2018

### **Purpose**

The purpose of this document is to describe the rationale for the EPA's approval of California's 2014-16 list of water quality limited segments requiring a Total Maximum Daily Load (TMDL) under Clean Water Act Section 303(d). The following sections identify those key elements to be included in the list submittal based on the Clean Water Act and EPA regulations (see 40 CFR 130. 7). EPA carefully reviewed the State's submittal including the listing decisions, the assessment methodology used by the State in developing its list, and supporting data and information. EPA's review of California's list is based on EPA's analysis of whether the State reasonably considered existing and readily available water quality-related data and information, and reasonably identified waters required to be listed.

This review describes the basis for EPA's decision to approve the State's listings of water quality limited segments requiring a TMDL identified in the State's 2014-2016 Integrated Report, (see "Category 5: 2014 and 2016 California 303(d) List of Water Quality Limited Segments"). The portion of the California Integrated Report which EPA defines as the 303(d) List are the waters and pollutants California identifies as "5A: TMDL still required."

#### **Statutory and Regulatory Background**

### Identification of WQLSs for Inclusion in the List

CWA Section 303(d)(1) directs each state to identify those waters within its boundaries for which effluent limitations required by Section 301(b)(1)(A) and (B) are not stringent enough to implement any applicable water quality standard (WQS), and to establish a priority ranking for addressing such waters, taking into account the severity of the pollution and the uses to be made of such waters. The 303(d) listing requirements apply to both waters impaired by point sources and waters impaired by nonpoint sources of pollution.

The EPA regulations provide that a state does not need to list WQLSs where the following types of controls are adequate to implement applicable standards: (1) technology-based effluent limitations required by the Clean Water Act, (2) more stringent effluent limitations required by federal, State or local authority, and (3) other pollution control requirements required by State, local, or federal authority. See 40 CFR 130.7(b)(1).

In developing its list, each state is required to assemble and evaluate all existing and readily available water quality-related data and information, including, at a minimum: (1) waters identified as partially meeting or not meeting designated uses or as threatened in the state's most recent CWA Section 305(b) report; (2) waters for which dilution calculations or predictive modeling indicate nonattainment of applicable standards; (3) waters for which water quality problems have been

reported by governmental agencies, members of the public, or academic institutions; and (4) waters identified as impaired or threatened in any CWA Section 319 nonpoint source assessment submitted to the EPA. See 40 CFR 130.7(b)(5). The EPA's 2006 assessment and listing guidance describes additional types of water quality-related data and information that should be assembled and evaluated for developing state lists.

#### Consideration of Existing and Readily Available Water Quality-Related Data and Information

The EPA regulations at 40 CFR 130.7(b)(6) require each state to include, as part of their submittals to the EPA, documentation to support decisions to rely or not rely on particular data and information, and decisions to list or not list waters. Such documentation needs to include, at a minimum, the following information: (1) a description of the methodology used to develop the list; (2) a description of the data and information used to identify waters; and (3) any other reasonable information requested by the EPA.

#### **Priority Ranking**

The EPA regulations at 40 CFR 130.7(b)(4) require each state to prioritize waters on its list for TMDL development, and to identify those WQLSs targeted for TMDL development in the next two years. In prioritizing and targeting waters, each state must, at a minimum, take into account the severity of the pollution and the uses to be made of such waters. See 303(d)(1)(A). A state may consider other factors relevant to prioritizing waters for TMDL development, including immediate programmatic needs, vulnerability of particular waters as aquatic habitats, recreational, economic, and aesthetic importance of particular waters, degree of public interest and support, and state or national policies and priorities. See 57 FR 33040, 33044-45 (July 24, 1992), and EPA 1991.

## Analysis of Submittal from the State of California

## <u>Identification of WQLSs</u>

The EPA has reviewed the State's submittals and concludes that the State developed the 2014-16 List in compliance with CWA Section 303(d) and 40 CFR 130.7. The EPA's review is based on its analysis of whether the State reasonably considered existing and readily available water quality-related data and information and reasonably identified waters required to be listed.

California used its 2012 Section 303(d) List and 305(b) Report as its starting point, and based its 2014-16 Section 303(d) submittal on its analysis of readily available data and information to determine whether additions to or deletions from the 2012 List were necessary. California's approach, wherein previously listed waters remain as WQLSs unless the existing and readily available water quality-related data no longer indicate impairment, is consistent with federal requirements. The EPA finds it was reasonable for California to include most of the previously listed waters on the 2014-16 List.

The State also made efforts to clarify the geographic extent of waterbody segments between the 2012 Section 303(d) List and 305(b) Report and the 2014-16 Water Quality Integrated Report. These clarifications reflect changes in waterbody names, changes in extent of impairment or the splitting of a waterbody into one or more segments. See 2014-16 Water Quality Integrated

Report, Appendix J and Miscellaneous Changes Appendix K. The State updated its web map application to display assessment data and results addressed in the 2014-16 Integrated Report<sup>1</sup>. This California 2014-16 Integrated Report Web Map Application was assembled to make publicly available information about the waterbodies and sample locations assessed in the California 2014-16 Integrated Report.

#### Assembly of Data and Information

The EPA's review found the data compilation process was clear and provided an adequate basis for water body assessments. The State Board staff devoted considerable effort to assembling new data and information for the 2014-16 Water Quality Integrated Report and development of the 303(d) list. Staff compiled data and information from multiple sources, including each of the data and information categories identified at 40 CFR 130.7(b)(5). The State issued public notice soliciting data and information from the public on January 14, 2010, with submittals requested by August 30, 2010.

Additionally, the solicitation notice was emailed to an extensive emailing list, and posted on the State Board's website. Overall, the State considered data and information submitted during the comment period including: fish advisories; USEPA databases; existing and readily available water quality data and information reported by local, State and federal agencies, citizen groups, academic institutions and the public; and other sources of data and information that were readily available to staff. EPA finds the State's approach to assembling readily available information to be reasonable. EPA's review found the data compilation process was sufficiently clear and consistent with federal listing requirements, and a sufficient basis for water body assessments.

#### Listing Methodology

The submittal summarizes the listing methodology used by California to develop the 2014-16 Water Quality Integrated Report and 303(d) list, and specifies explicit factors for making listing and delisting decisions for different pollutant types based on different kinds of data. Data are evaluated using the Water Quality Control Policy for Developing California's Clean Water Act Section 303(d) List (Listing Policy)<sup>2</sup>.

California's 2014-16 Water Quality Integrated Report includes a list of water segments where a water quality standard is not met or expected to be met, but an impairment is being addressed by an EPA approved TMDL. See 2014-16 Water Quality Integrated Report, Appendix B, Approved TMDL List. EPA understands this list to include water segments and pollutant pairs which the State has identified as impaired but is not requiring a new or revised TMDL at this time (Appendix C. Category 4a) and water segments where the implementation of other pollutant control measures is expected to attain water quality (Appendix D. Category 4b).

The EPA reviewed the various assessments and concludes the State's assessments are consistent with federal listing requirements and applicable water quality standards.

www.waterboards.ca.gov/water\_issues/programs/tmdl/integrated2014\_2016.shtml

 $<sup>^2\</sup> www.waterboards.ca.gov/board\_decisions/adopted\_orders/resolutions/2015/020315\_8\_amendment\_clean\_version.pdf$ 

#### **Public Comments**

The State Board and Regional Boards sought public input at several points in the process of developing the 2014-16 Water Quality Integrated Report including:

- The State Board sent a Notice of Public Solicitation of Water Quality Data and Information for the Integrated Report on January 19, 2010. The deadline for submittal of the data was extended from June 30 to August 30, 2010.
- The Regional Boards for the San Francisco, Central Coast, Los Angeles, Central Valley, Santa Ana and San Diego Regions provided advanced notice and opportunity to the public to submit written comments, responded in writing to those written comments, and considered oral testimony in 2016 and 2017.
- The State Board solicited public comments on the list on June 9, 2017 with comments due by July 10, 2017. The response to comments is posted on the State Board website.
- The State Board held a Public Hearing on the list on October 3, 2017.
- The 2014-16 303(d) List was approved by the State Board on October 3, 2017 (Resolution No. 2017-0059).

#### **Conclusions**

## The EPA Finds that California Properly Added 806 New WQLSs to the 2014-2016 List

Based on all the existing and readily available data, California identified 974 WQLSs in Category 5, which are waterbodies with an impairment for at least one beneficial use in the Integrated Report (Table 1) but only 806 of these WQLSs require a TMDL and are added to the 2014-16 List. Of the 974 WQLSs, 113 WQLSs already have TMDLs in place (see Appendix, Table A1). These 113 WQLSs would normally be in Category 4a but California keeps these waterbodies on the impaired waterbodies list as 5b until all impairments are addressed. 55 WQLSs are being addressed by another program (see Appendix Table A2). These would normally be in Category 4b, but California keeps these waterbodies on the impaired list as 5c. Of the 55 WQLSs addressed by another program, 30 WQLSs for trash are being addressed by the State's Trash Policy and 24 WQLSs for pesticides are being addressed by actions of the Central Valley Regional Board including Resolution No. R5-2014-0041) and 1 WQLS for nitrate was removed because a State action removed the source of the problem.

#### The EPA Finds That California Demonstrated Good Cause for Delisting 191 WOLSs

EPA reviewed California's rationale for its decision to delist and not include on its 2014-16 List several waters that were included on its 2012 Section 303(d) List. Of the 191 WQLSs that were removed from the 2012 List, 142 of WQLSs were removed due to improved water quality, 48 WQLSs were removed due to TMDL development (4a) and 35 WQLSs were removed because a State action removed the source of the problem (4b). The State demonstrated to EPA's satisfaction that these WQLSs do not require TMDLs or TMDLs were completed. See, 40 CFR 130. 7(b)(6)(iv).

Table 1 Summary of WQLSs added to the 2014-16 Integrated Report.

Pollutant Class	San Francisco RWQCB 2	Central Coast RWQCB 3	Los Angeles RWQCB 4	Central Valley RWQCB 5	Santa Ana RWQCB 8	San Diego RWQCB 9	Pollutant Totals
Pesticides	2	65	36	83	7	32	225
Bacteria	10	61	14	27	5	65	182
Nutrient-related		54	21	46	1	55	177
Toxicity	3	29	13	41	9	15	110
Metals	9	14	11	48	1	24	107
Benthic Community Effects		5	5		5	28	43
Trash			11			19	30
Misc.		47	17	28	1	7	100
Totals by Regional Board	24	275	128	273	29	245	974

Table 2. Summary of WQLSs removed from the 2014-16 List (Delistings)

Pollutant Class	San Francisco RWQCB 2	Central Coast RWQCB	Los Angeles RWQCB	Central Valley RWQCB 5	Santa Ana RWQCB 8	San Diego RWQCB 9	Pollutant Totals
Bacteria	7	11	19	4	9	5	55
Pesticides		14	5	24	4	1	48
Metals		3	19	12	2	3	39
Nutrient-related		10	11	2		4	27
Toxicity		3	1	1			5
Turbidity		2				1	3
Benthic community effects			1			1	2
Electrical conductivity				2			2
Pumping			2				2
Temperature		2					2
Water			2				2
Fish			1				1
Hydromodification			1				1
Sedimentation		1					1
Specific-conductivity		1					1
Totals by Regional Board	7	47	62	45	15	15	191

### **Priority Ranking and Scheduling**

The State's submittal includes a priority ranking for the TMDL completion for those waters requiring a TMDL, using estimated dates for TMDL completion or completion of other actions to achieve water quality. See 2014-16 Water Quality Integrated Report, Appendix A. EPA finds that the priority ranking for TMDL development meets the requirements related to priority setting in 40 CFR 130.7(b). The EPA is not acting on these priorities as federal regulations do not require the EPA approval of priority rankings or schedules.

## **Administrative Record Supporting This Action**

In support of this decision to approve WQLSs to California's 2014-16 List, the EPA reviewed the materials submitted by California with its listing decisions. The administrative record supporting EPA's decision to approve the State's inclusion of the waters and pollutants identified on the State's 303(d) List include the 2014-16 Water Quality Integrated Report, Appendix A, Category 5 List, EPA guidance concerning preparation of Section 303(d) lists, EPA's past comments on California's listing methodology and draft lists, and EPA's decision letter and its enclosures.

The EPA is aware that the State compiled and considered additional materials (e.g., raw data and water quality analysis reports) as part of its list development process that were not included in the materials submitted to the EPA. It is unnecessary for the EPA to consider all the materials considered by the State to determine that the State complied with the applicable federal listing requirements. Federal regulations do not require the State to submit all data and information considered as part of the submittal. See 40 CFR 130.7(b)(6)(ii). However, at the EPA's request, the State did provide additional materials, such as raw data and other relevant information. The EPA determined that the materials submitted by the State provide sufficient documentation to support the decision to approve the 2014-16 List.

Public comments received on the Draft 2014-16 Water Quality Integrated Report, and State Water Board Staff responses to comments, are provided on the State Board web page<sup>3</sup>. EPA reviewed the State's responses to comments received on the Final 2014-16 Water Quality Integrated Report. EPA found the State's responses to public comments reasonable and in accordance with federal listing requirements.

<sup>&</sup>lt;sup>3</sup> www. waterboards. ca. gov/water\_issues/programs/tmdl/docs/integrated\_report\_responsetocomments.pdf

#### **References**

#### Submittal

State Water Resources Control Board, 2014 and 2016. California Integrated Report Clean Water Act Sections 303(d) and 305(b) Staff Report dated October 3, 2017.

State Water Resources Control Board, 2018. Transmittal of the 2014 and 2016 California Integrated Report. [Clean Water Act Sections 303(d) and 305(b)]. Letter to Tomás Torres, Region 9 Water Division Director and supporting materials, including the Integrated Report, and responsiveness summary, dated February 5, 2018.

#### Other Documents

CA, State Water Resources Control Board, 2015. Amendment to the Water Quality Control Plan for the Ocean Waters of California to Control Trash and Part 1 Trash Provisions of the Water Quality Control Plan for Inland Surface Waters, Enclosed Bays, and Estuaries of California. April 7, 2015. https://www.waterboards.ca.

gov/water\_issues/programs/trash\_control/docs/01\_final\_sed. pdf

Amendment to the Water Quality Control Plan for the Sacramento River and San Joaquin River Basins for the control of Diazinon and Chlorpyriphos Discharges. California Regional Water Quality Control Board, Central Valley Region. Resolution r5-2014-0041. https://www.waterboards.ca.gov/centralvalley/board\_decisions/adopted\_orders/resolutions/r5-2014-0041\_res.pdf

EPA 1978. December 28, 1978 Federal Register Notice, Total Maximum Daily Loads Under Clean Water Act, finalizing EPA's identification of pollutants suitable for TMDL calculations, 43 Fed. Reg. 60662.

EPA 1985. January 11, 1985 Federal Register Notice, 40 CFR Parts 35 and 130, Water Quality Planning and Management: Final Rule, 50 Fed. Reg. 1774.

EPA 1991. Guidance for Water Quality Based Decisions: The TMDL Process. EPA 440/4- 91-001 U. S. Environmental Protection Agency, Office of Water, Washington, DC.

EPA, 2001. 2002 Integrated Water Quality Monitoring and Assessment Report Guidance, Robert H. Wayland III, Director, Office of Wetlands, Oceans and Watersheds, November 19, 2001.

EPA. 2001. Water Quality Criterion for the Protection of Human Health: Methylmercury. Final. EPA-823-R-01-001. January 2001

EPA, 2003b. Guidance for 2004 Assessment, Listing and Reporting Requirements Pursuant to Sections 303(d) and 305(b) of the Clean Water Act; TMDL-01-03, Diane Regas, Director, Office of Wetlands, Oceans and Watersheds, July 21, 2003.

EPA, 2005. Guidance for 2006 Assessment, Listing, and Reporting Requirements Pursuant to Sections 303(d), 305(b), and 314 of the Clean Water Act. Diane Regas, Director, Office of Wetlands, Oceans and Watersheds, July 29, 2005.

EPA, 2006. Information Concerning 2008 Clean Water Act Sections 303(d), 305(b) and 314 Integrated Reporting and Listing Decisions. Diane Regas, Director, Office of Wetlands, Oceans and Watersheds, October 12, 2006.

EPA, 2009. Information Concerning 2010 Clean Water Act Sections 303(d), 305(b) and 314 Integrated Reporting and Listing Decisions. Suzanne Schwartz, Director, Office of Wetlands, Oceans and Watersheds, May 5, 2009.

## **APPENDICES**

egion	Water Body Name	Pollutant(s)
2	Calabazas Creek (Santa Clara County)	Diazinon
2	Lakeshore Park Beach (Marina Lagoon, San Mateo County)	Indicator Bacteria
2	Miller Point (Tomales Bay)	Indicator Bacteria
3	Alisal Creek (Monterey County)	Ammonia
3	Alisal Slough (Monterey County)	Ammonia
3	Alisal Slough (Monterey County)	Diazinon
3	Blanco Drain	Toxicity
3	Blosser Channel	Diazinon
3	Blosser Channel	Chlorpyrifos
3	Bradley Canyon Creek	Chlorpyrifos
3	Bradley Channel	Diazinon
3	Bradley Channel	Escherichia coli (E. coli)
3	Bradley Channel	Malathion
3	Chorro Creek	Sodium
3	Chorro Creek	Total Dissolved Solids
3	Chualar Creek	Oxygen, Dissolved
3	Chualar Creek, South Branch	Ammonia
3	Greene Valley Creek (Santa Barbara County)	Malathion
3	La Brea Creek	Fecal Coliform
3	Main Street Channel	Oxygen, Dissolved
3	Main Street Channel	Escherichia coli (E. coli)
3	Main Street Channel	Malathion
3	Merrit Ditch	Diazinon
3	Millers Canal	Nitrate
3	Moro Cojo Slough	Nitrate
3	Natividad Creek	Diazinon
3	Nipomo Creek	Escherichia coli (E. coli)
3	Orcutt Creek	Escherichia coli (E. coli)
3	Orcutt Creek	Malathion
3	Orcutt Creek	DDE
3	Orcutt Creek	Cyfluthrin
3	Orcutt Creek	Cyhalothrin, Lambda
3	Orcutt Creek	DDD
3	Oso Flaco Creek	Chlorpyrifos
3	Oso Flaco Creek	Malathion
3	Oso Flaco Lake	Endrin
3	Oso Flaco Lake	Toxicity
3	Oso Flaco Lake	Fecal Coliform
3	Oso Flaco Lake	Escherichia coli (E. coli)
3	Oso Flaco Lake	DDT
3	Pajaro River	Diazinon
3	Pajaro River Estuary	Diazinon
3	Salinas River Lagoon (North)	Chlorpyrifos
3	Salinas River Lagoon (North)	Toxicity
3	San Lorenzo River	Fecal Coliform
3	Santa Maria River	Diazinon
3	Santa Maria River	Cypermethrin

3	Santa Maria River	Malathion
3	Santa Maria River	DDD
3	Santa Maria River	DDE
3	Santa Maria River Santa Maria River Estuary	Chlorpyrifos
3	Santa Maria River Estuary	DDE
3	Santa Maria River Estuary	Toxicity
3	Santa Maria River Estuary	DDD
3	Santa Maria River Estuary	Diazinon
3	Santa Maria River Estuary	Malathion
3	Santa Maria River Estuary	Oxygen, Dissolved
3	Struve Slough	Fecal Coliform
3	Tembladero Slough	Oxygen, Dissolved
3	Trout Creek Gulch	Fecal Coliform
3	Unnamed tributary to Orcutt Creek	Toxicity
3	Unnamed tributary to Orcutt Creek	Toxicity
3	Unnamed tributary to Orcutt Creek	Chlorpyrifos
3	Unnamed tributary to Orcutt Creek	Chlorpyrifos
3	Unnamed tributary to Orcutt Creek	Diazinon
3	Unnamed tributary to Orcutt Creek	Diazinon
3	Unnamed tributary to Orcutt Creek	Ammonia
3	Unnamed tributary to Orcutt Creek	Ammonia
3	Unnamed tributary to Orcutt Creek	Nitrate
3	Unnamed tributary to Orcutt Creek	Nitrate
3	Valencia Creek	Fecal Coliform
3	Watsonville Slough	Fecal Coliform
4	Balboa Lake	Ammonia
4	Bull Creek (Los Angeles County)	Ammonia
4	Calleguas Creek Reach 9A (was lower part of Conejo Creek Reach 1 on 1998 303d list)	Nitrogen, Nitrite
4	Compton Creek	Zinc
4	Dominguez Channel Estuary (unlined portion below Vermont Ave)	Copper
4	Duck Pond Agricultural Drains/Mugu Drain/Oxnard Drain No 2	DDD
4	Duck Pond Agricultural Drains/Mugu Drain/Oxnard Drain No 2	DDE
4	Duck Pond Agricultural Drains/Mugu Drain/Oxnard Drain No 2	Chlorpyrifos
4	Echo Park Lake	Chlordane
4	Echo Park Lake	Dieldrin
4	Fox Barranca (tributary to Calleguas Creek Reach 6)	Chlordane
4	Fox Barranca (tributary to Calleguas Creek Reach 6)	DDT
4	Fox Barranca (tributary to Calleguas Creek Reach 6)	DDE
4	Honda Barranca	DDE
4	Honda Barranca	DDD
4	Honda Barranca	Chlorpyrifos
4	Honda Barranca	DDT
		Chlordane
4	Honda Barranca  Los Angeles Piver Peech 2 (Figueros St. to Piverside Dr.)	
4	Los Angeles River Reach 3 (Figueroa St. to Riverside Dr. )	Indicator Bacteria
4	Los Angeles River Reach 6 (Above Sepulveda Flood Control Basin)	Copper
4	Rio De Santa Clara/Oxnard Drain No. 3	DDD
4	Rio De Santa Clara/Oxnard Drain No. 3	DDE
4	Rio Hondo Reach 3 (above Spreading Grounds)	Indicator Bacteria
4	San Gabriel River Estuary	Indicator Bacteria
4	Santa Clara River Reach 3 (Freeman Diversion to A Street)	Indicator Bacteria
4	Wildlife Lake	Ammonia
8	San Diego Creek Reach 1	DDT
9	Pacific Ocean Shoreline, Dana Point HSA, at Dana Point Harbor at patrol dock	Indicator Bacteria

9	Pacific Ocean Shoreline, Laguna Beach HSA, at Broadway Creek	Indicator Bacteria
9	Pacific Ocean Shoreline, Lower San Juan HSA, 1000 feet south of outfall	Indicator Bacteria
9	Pacific Ocean Shoreline, Lower San Juan HSA, 10000 feet south of outfall	Indicator Bacteria
9	Pacific Ocean Shoreline, Lower San Juan HSA, 2000 feet south of outfall	Indicator Bacteria
9	Pacific Ocean Shoreline, Lower San Juan HSA, 3000 feet south of outfall	Indicator Bacteria
9	Pacific Ocean Shoreline, Lower San Juan HSA, 4000 feet south of outfall	Indicator Bacteria
9	Pacific Ocean Shoreline, Lower San Juan HSA, 5000 feet south of outfall	Indicator Bacteria
9	Pacific Ocean Shoreline, Lower San Juan HSA, 7500 feet south of outfall	Indicator Bacteria
9	Pacific Ocean Shoreline, Lower San Juan HSA, at South Doheny State Park Campground	Indicator Bacteria
9	Pacific Ocean Shoreline, Lower San Juan HSA, at surfzone outfall at Doheny State Beach	Indicator Bacteria
9	Pacific Ocean Shoreline, San Clemente HA, at San Clemente City Beach at Pier	Indicator Bacteria
9	Pacific Ocean Shoreline, San Clemente HA, at South Capistrano Beach at Beach Road	Indicator Bacteria
	Pacific Ocean Shoreline, San Diego HU, at Stub Jetty, south of the San Diego River outlet,	
9	near Cape May Avenue	Indicator Bacteria

Table A2. WQLS in Category 5 with a program to achieve water quality (5C). EPA considers these to be 4b.

Region	Water Body Name	Decision Pollutant(s)
	San Antonio Creek (San Antonio Watershed, Rancho del las Flores Bridge at Hwy 135 to	
3	downstream at Railroad Bridge)	Nitrate
4	Hueneme Drain	Trash
4	J Street Drain (Ventura County)	Trash
4	Ormond Beach Wetlands	Trash
4	Oxnard Drain	Trash
4	Sanjon Barranca Creek	Trash
4	Santa Clara River Reach 1 (Estuary to Hwy 101 Bridge)	Trash
4	Santa Clara River Reach 3 (Freeman Diversion to A Street)	Trash
4	Santa Clara River Reach 5 (Blue Cut gaging station to West Pier Hwy 99 Bridge) (was named Santa Clara River Reach 7 on 2002 303(d) list)	Trash
4	Santa Clara River Reach 10 (Sespe Creek, from confl with Santa Clara River Reach 3 to above gaging station - 500 ft downstream from Little Sespe Cr)	Trash
4	Santa Clara River Reach 4A (A Street, Fillmore to Piru Creek)	Trash
4	Santa Paula Creek Reach 1 (confluence w Santa Clara River to Diverson Dam)	Trash
5	Cottonwood Creek (S Madera County)	Diuron
5	Dry Creek (Madera County)	Diuron
5	Dry Creek (Madera County)	Diazinon
5	Dry Creek (tributary to Tuolumne River at Modesto, E Stanislaus County)	Diuron
5	Hospital Creek (San Joaquin and Stanislaus Counties)	Chlorpyrifos
5	Hospital Creek (San Joaquin and Stanislaus Counties)	Diuron
5	Hospital Creek (San Joaquin and Stanislaus Counties)	Methyl Parathion
5	Ingram Creek (from confluence with Hospital Creek to Hwy 33 crossing)	Chlorpyrifos
5	Ingram Creek (from confluence with Hospital Creek to Hwy 33 crossing)	Diuron
5	Littlejohns Creek	Chlorpyrifos
5	Lone Tree Creek	Diazinon
5	Main Drain (Kern County)	Diuron
5	Orestimba Creek (above Kilburn Road)	Diuron
5	Pine Creek (Butte County)	Chlorpyrifos
5	Ramona Lake	Diuron
5	Salt Slough (Mud Slough to Sand Dam, Merced County)	Chlorpyrifos
5	San Joaquin River (Bear Creek to Mud Slough)	Diuron
5	Sand Creek (tributary to Marsh Creek, Contra Costa County; partly in Delta Waterways, western portion)	Diaging
J	portion)	Diazinon

5	Snake River (Butte and Sutter Counties)	Chlorpyrifos
5	Temple Creek	Chlorpyrifos
5	Ulatis Creek (Solano County)	Diuron
5	Walker Creek (Glenn County)	Chlorpyrifos
5	Willow Slough Bypass (Yolo County)	Chlorpyrifos
5	Willow Slough Bypass (Yolo County)	Diuron
9	Mission Bay Shoreline, at Enchanted Cove	Trash
9	Pacific Ocean Shoreline, Batiquitos HSA, at Moonlight State Beach (Cottonwood Creek outlet)	Trash
9	Pacific Ocean Shoreline, Coronado HA, at G Ave, Central Beach	Trash
9	Pacific Ocean Shoreline, Imperial Beach Pier	Trash
9	Pacific Ocean Shoreline, Loma Alta HSA, at Loma Alta Creek mouth	Trash
9	Pacific Ocean Shoreline, Los Monos HSA, Carlsbad State Beach at Tamarack Ave	Trash
9	Pacific Ocean Shoreline, Mission San Diego HSA, at Ocean Beach pier at Narrangaset	Trash
9	Pacific Ocean Shoreline, Point Loma HA, at Sunset Cliffs and Froude Street	Trash
9	Pacific Ocean Shoreline, Rancho Santa Fe HSA, at Powerhouse Park	Trash
	Pacific Ocean Shoreline, San Diego HU, at Stub Jetty, south of the San Diego River outlet, near	
9	Cape May Avenue	Trash
9	Pacific Ocean Shoreline, San Elijo HSA, at Cardiff State Beach at parking lot entrance	Trash
9	Pacific Ocean Shoreline, San Luis Rey HU, Oceanside Pier at Pier View Way	Trash
	Pacific Ocean Shoreline, Scripps HA, at Belmont Park at Mission Beach (near San Fernando	
9	Place)	Trash
9	Pacific Ocean Shoreline, Scripps HA, at Crystal Pier	Trash
9	Pacific Ocean Shoreline, Scripps HA, at North Lane at Windansea Beach	Trash
9	Pacific Ocean Shoreline, Scripps HA, at Pacific Beach Drive, Pacific Beach	Trash
9	Pacific Ocean Shoreline, Scripps HA, at Tourmaline Surf Park, Pacific Beach	Trash
9	Pacific Ocean Shoreline, Scripps HA, at Vallecitos Court at La Jolla Shores Beach	Trash
9	Pacific Ocean Shoreline, Torrey Pines State Beach, at North Beach Entrance parking lot	Trash

Table A3. WQLS with an existing TMDL and no other impairments(4a). Does not include WQLSs in Table A1.

Region	Water Body Name	Pollutant(s)
3	Alisal Slough (Monterey County)	Oxygen, Dissolved
3	Blanco Drain	Oxygen, Dissolved
3	Clear Creek (San Benito County)	Mercury
3	San Antonio Creek (Rancho del las Flores Bridge at Hwy 135 to RR Bridge)	Chlorpyrifos
3	San Luis Obispo Creek (below Osos Street)	Nutrients
3	Struve Slough	Bacteria
3	Watsonville Slough	Bacteria
4	Abalone Cove Beach	Bacteria
4	Ballona Creek	Selenium
4	Bluff Cove Beach	Bacteria
4	Cabrillo Beach (Outer)	Bacteria
4	Calleguas Creek Reach 10 (Conejo Creek (Hill Canyon)-was part of Conejo Crk Reaches 2 & 3, and lower Conejo Crk/Arroyo Conejo N Fk on 1998 303d list)	Endosulfan (tissue)
4	Calleguas Creek Reach 12 (was Conejo Creek/Arroyo Conejo North Fork on 1998 303d list)	Ammonia
4	Coyote Creek	Lead
4	Dominguez Channel (lined portion above Vermont Ave)	Diazinon
4	Dominguez Channel Estuary (unlined portion below Vermont Ave)	Zinc (sediment)
4	Hermosa Beach	Bacteria
4	Lake Sherwood	Ammonia
4	Lake Sherwood	Organic Enrichment/ Low Oxygen
4	Leo Carillo Beach (South of County Line)	Bacteria
4	Lincoln Park Lake	Lead

4	Long Point Beach	Bacteria
4	Los Angeles River Reach 3 (Figueroa St. to Riverside Dr. )	Lead
4	Los Angeles River Reach 4 (Sepulveda Dr. to Sepulveda Dam)	Copper
4	Los Angeles River Reach 4 (Sepulveda Dr. to Sepulveda Dam)	Ammonia
4	Los Angeles River Reach 4 (Sepulveda Dr. to Sepulveda Dam)	Lead
4	Los Angeles/Long Beach Inner Harbor	Bacteria
4	Malaga Cove Beach	Bacteria
4	Manhattan Beach	Bacteria
4	Nicholas Canyon Beach	Bacteria
4	Point Dume Beach	Bacteria
4	Point Fermin Park Beach	Bacteria
4	Portuguese Bend Beach	Bacteria
4	Robert H. Meyer Memorial Beach	Bacteria
4	Royal Palms Beach	Bacteria
4	San Gabriel River Reach 2 (Firestone to Whittier Narrows Dam	Bacteria
4	Santa Clara River Reach 3 (Freeman Diversion to A Street)	Ammonia
5	Elk Grove Creek	Chlorpyrifos
5	Marsh Creek (Marsh Creek Reservoir to San Joaquin River; partly in Delta Waterways)	Diazinon
5	San Joaquin River (Bear Creek to Mud Slough)	Chlorpyrifos
5	San Joaquin River (Merced River to Tuolumne River)	Boron
5	San Joaquin River (Stanislaus River to Delta Boundary)	Electrical Conductivity
8	Newport Bay, Lower (entire lower bay, including Rhine Channel, Turning Basin and South Lido Channel to east end of H-J Moorings)	Chlorpyrifos
8	Newport Bay, Upper (Ecological Reserve)	Chlorpyrifos
8	San Diego Creek Reach 1	Pesticides
9	Pacific Ocean Shoreline, Scripps HA, at Avenida de la Playa at La Jolla Shores Beach	Bacteria
9	Pacific Ocean Shoreline, Scripps HA, at La Jolla Cove	Bacteria
9	Pacific Ocean Shoreline, Scripps HA, at Ravina	Bacteria

#### **Enclosure 2**



## UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION IX

75 Hawthorne Street San Francisco, CA 94105

November 3, 2016

Joseph Simi Central Valley Regional Water Quality Control Board 11020 Sun Center Drive, #200 Rancho Cordova, CA 95670

Re: Proposed Revisions to the 303(d) List of Impaired Water Bodies and Integrated Assessment Report for the Central Valley Region

Dear Mr. Simi:

EPA reviewed the Clean Water Act Sections 305(b) and 303(d) 2014 Integrated Report for the Central Valley Region Draft Staff Report, dated September 2016 and have a few comments. We request the State consider further analysis of several waterbodies and additional listings where data show impairment.

## Temperature Assessments Discard Many Impaired Waters

The Staff Report indicates that of 189 new waterbody evaluations for temperature, elevated temperatures were found in 39 yet only one was recommended for listing. The State states in the Staff Report that most of these were waterbodies that had surface grab samples only in summer months at the edges of swimming holes and would be unrepresentative of temperature conditions. However, in reviewing the lines of evidence, there are many waterbodies that are well mixed lotic systems where a surface grab sample showing exceedances of temperature thresholds would still be representative of most of the water column and suggest a temperature impairment for the waterbody as a whole. There are several waterbodies, such as segments of the Sacramento River that have substantial data collected under the Irrigated Lands Regulatory Program indicating impairment. Additionally, for many of these waterbodies continuous monitoring stations with existing data published by a sister State Agency, Department of Water Resources in publically available databases (e.g. California Data Exchange Center (CDEC) found at <a href="http://www.cdec.water.ca.gov/waterdatalibrary/">www.cdec.water.ca.gov/waterdatalibrary/</a>) are available to confirm impairments initially identified by the already analyzed grab sample data.

EPA also notes that the thresholds selected in the Staff Report for this listing cycle, 21°C and 24°C for rainbow trout and steelhead respectively, are much warmer than the temperatures recommended in EPA's 2003 Region 10 Guidance for Pacific Northwest State and Tribal Temperature Water Quality Standards.

Existing Numeric Temperature Criteria Do Not Appear to be Utilized as Thresholds EPA notes that in the Lines of Evidence for river segments that have more protective numeric standards than the thresholds utilized for comparison to the narrative objective, the more

protective numeric standard was not used. Table III-4 and III-4A in the Sacramento and San Joaquin River Basin Plan identifies specific objectives for Deer Creek and the Sacramento River. As an example, 56°F (13.3°C) is a numeric objective for Sacramento River between Keswick Dam and Hamilton City but the line of evidence for this segment appears to have been compared to a 21°C threshold.

## Continuous Monitoring Data in the Delta is "Readily Available Information"

In implementing section 303(d) of the Clean Water Act the State is required to assess all "readily available data and information" when putting together a list of impaired waters. Federal policy<sup>2</sup> does not define this as narrowly as California has chosen to interpret it. EPA does not believe all readily available information were included in the development of the proposed list of impaired waters. California appears to have discarded all the continuous data reported in CDEC and the California Water Data Library. However, EPA notes this data is used by the State Board to implement water management decisions and is used by the Central Valley Regional Board in developing TMDLs.

The omission of continuous monitoring information is particularly notable in the Delta where 24 continuous monitoring stations are identified in Table 7 of the 2006 Bay-Delta Plan as stations to assess compliance with water quality objectives<sup>3</sup> and are not assessed for this Integrated Report. It has resulted in illogical listing decisions such as the listing of the Stockton Deep Water Ship Channel for temperatures unsuitable to support migration of cold water species, but none of the surrounding waters are listed as impaired. The Draft Staff Report also has inconsistent assessments for dissolved oxygen and salinity in the 2006 Bay-Delta Plan when there is an abundance of publically available data identifying broader impairments. These data should be assessed and incorporated into the final Staff Report.

The broader issue of incorporating readily available continuous monitoring data, not just from the Delta but across the State, should be addressed in the next listing cycle. These data are not readily incorporated into the California Environmental Data Exchange Network (CEDEN) but are collected at a great cost and effort by the State and other agencies and should be assessed against water quality objectives to accurately report the condition of California's waters to the public.

<sup>&</sup>lt;sup>1</sup> In developing Section 303(d) lists, states are required to assemble and evaluate all existing and readily available water quality-related data and information, including, at a minimum, consideration of existing and readily available data and information about the following categories of waters: (1) waters identified as partially meeting or not meeting designated uses, or as threatened, in the state's most recent CWA Section 305(b) report; (2) waters for which dilution calculations or predictive modeling indicate nonattainment of applicable standards; (3) waters for which water quality problems have been reported by governmental agencies, members of the public, or academic institutions; and (4) waters identified as impaired or threatened in any CWA Section 319 nonpoint assessment submitted to EPA. See 40 CFR § 130.7(b)(5).

<sup>&</sup>lt;sup>2</sup> See pp. 30-32 of the Guidance for 2006 Assessment, Listing and Reporting Requirements Pursuant to Sections 303(d), 305(b) and 314 of the Clean Water Act (IRG). <a href="https://www.epa.gov/sites/production/files/2015-10/documents/2006irg-report.pdf">https://www.epa.gov/sites/production/files/2015-10/documents/2006irg-report.pdf</a>

<sup>&</sup>lt;sup>3</sup> "This Plan requires, and the permits and license of the DWR and the USBR include conditions for, a monitoring program to provide baseline information and determine compliance with water quality objectives." pp 41 of the 2006 Bay-Delta Plan

Monitoring Data Collected by CDFW for San Joaquin River Restoration Has been Overlooked A multi-agency effort has been underway to restore the San Joaquin River since 2008. The upper restoration reaches have had temperature data collected since well before the data cutoff of 2010 and continue to be intensely scrutinized for suitability for salmonid reintroduction. These data are collected by the California Department of Fish and Wildlife (CDFW) and are an attachment to this letter.

#### The Salmon Protection Objective Should be Assessed

EPA notes that despite readily available data and information the Staff Report does not assess the Salmon Protection Objective found in Table 3 of the *Water Quality Control Plan for the San Francisco Bay/Sacramento- San Joaquin Delta Estuary* (2006 Bay-Delta Plan)

Water quality conditions shall be maintained, together with other measures in the watershed, sufficient to achieve a doubling of natural production of chinook salmon from the average production of 1967-1991, consistent with the provisions of State and federal law.

This objective was adopted in the Water Quality Control Plan due to its inclusion in the Central Valley Project Improvement Act (CVPIA). Pursuant to CVPIA, US Fish and Wildlife Service has developed numeric targets to achieve this goal that are included in Table 1 and Appendix B-1 of the Restoration Plan for the Anadromous Fish Recovery Program. These can be accessed at the following website and are also included as an Appendix to this letter:

https://www.fws.gov/cno/fisheries/CAMP/Documents/Final\_Restoration\_Plan\_for\_the\_AFRP.p

California collects the data used to assess progress towards these targets for many of these tributaries. CDFW publishes this information at this website:

https://nrm.dfg.ca.gov/FileHandler.ashx?DocumentID=84381&inline=1

And existing program summary describing how all of the data are collected can be found here: https://nrm.dfg.ca.gov/FileHandler.ashx?DocumentID=3491&inline

The listing for Salmon Protection would be consistent with the Water Quality Control Policy for Developing California's Clean Water Act Section 303(d) List. Section 3.9 states that a water segment should be listed "if the water segment exhibits significant degradation of biological populations as compared to reference site(s) and is associated with water or sediment concentration of pollutants including but not limited to chemical concentrations, temperature, dissolved oxygen or trash". There are readily available data collected by a sister State agency (CDFW) to assess the Salmon Protection objective.

If you have any questions, please contact Valentina Cabrera at 415-972-3434 or <u>cabrera-stagno.valentina@epa.gov</u> or Terry Fleming at 415-972-3462 or fleming.terrence@epa.gov.

Sincerely,

Janet Hashimoto

Chief, Water Quality Assessment Section

**Appendix:** Table 1 and Appendix B-1 from the Restoration Plan for the Anadromous Fish Recovery Program

Table 1. Target production levels for anadromous fish in Central Valley rivers and streams.

Species	Target
Chinook salmon, all races <sup>a</sup>	990.000
Fall run	750,000
Late-fall run	68,000
Winter run	110,000
Spring run	68,000
Steelliead <sup>b</sup>	13,000
Striped bass <sup>c</sup>	2,500,000
American shadi	4.300
White sturgeon	11,000
Green sturgeon	2.000

Preliminary estimated production targets for chinook salmon. Data for rivers without a race designatio are for fall-run chinook salmon.

Cottonwood Creek  Battle Creek Fall run Late-fall run Paynes Creek Antelope Creek Mill Creek Fall run Spring run Deer Creek Fall run Spring run Miscellaneous creeks Butte Creek Fall run Spring run Miscellaneous creeks Butte Creek Fall run Spring run Big Chico Creek Feather River Yuba River Bear River American River	990,000 750,000 68,000 110,000 68,000
Late-fall run Winter run Spring run Sacramento River Fall run Late-fall run Winter run Spring run Clear Creek Cow Creek Cottonwood Creek Battle Creek Fall run Late-fall run Paynes Creek Antelope Creek Mill Creek Fall run Spring run Deer Creek Fall run Spring run Miscellaneous creeks Butte Creek Fall run Spring run Miscellaneous creeks Butte Creek Fall run Spring run Miscellaneous creeks Butte Creek Fall run Spring run Big Chico Creek Feather River Yuba River Bear River American River	68,000 110,000 68,000
Winter run Spring run Sacramento River Fall run Late-fall run Winter run Spring run Clear Creek Cow Creek Cottonwood Creek Battle Creek Fall run Late-fall run Paynes Creek Antelope Creek Mill Creek Fall run Spring run Deer Creek Fall run Spring run Miscellaneous creeks Butte Creek Fall run Spring run Miscellaneous creeks Butte Creek Fall run Spring run Miscellaneous creeks Butte Creek Fall run Spring run Big Chico Creek Feather River Yuba River Bear River American River	110,000 68,000
Spring run Sacramento River Fall run Late-fall run Winter run Spring run Clear Creek Cow Creek Cottonwood Creek Battle Creek Fall run Late-fall run Paynes Creek Antelope Creek Mill Creek Fall run Spring run Deer Creek Fall run Spring run Miscellaneous creeks Butte Creek Fall run Spring run Miscellaneous creeks Butte Creek Fall run Spring run Miscellaneous creeks Butte Creek Fall run Spring run Big Cluco Creek Feather River Yuba River Bear River American River	68,000
Sacramento River Fall run Late-fall run Winter run Spring run Clear Creek Cow Creek Cottonwood Creek Battle Creek Fall run Late-fall run Paynes Creek Antelope Creek Mill Creek Fall run Spring run Deer Creek Fall run Spring run Miscellaneous creeks Butte Creek Fall run Spring run Miscellaneous creeks Butte Creek Fall run Spring run Big Chico Creek Feather River Yuba River Bear River American River	
Sacramento River Fall run Late-fall run Winter run Spring run Clear Creek Cow Creek Cottonwood Creek Battle Creek Fall run Late-fall run Paynes Creek Antelope Creek Mill Creek Fall run Spring run Deer Creek Fall run Spring run Miscellaneous creeks Butte Creek Fall run Spring run Miscellaneous creeks Butte Creek Fall run Spring run Big Chico Creek Feather River Yuba River Bear River American River	220,000
Late-fall run Winter run Spring run Clear Creek Cow Creek Cottonwood Creek Battle Creek Fall run Late-fall run Paynes Creek Antelope Creek Mill Creek Fall run Spring run Deer Creek Fall run Spring run Miscellaneous creeks Butte Creek Fall run Spring run Miscellaneous creeks Butte Creek Fall run Spring run Big Chico Creek Feather River Yuba River Bear River American River	220 000
Winter run Spring run Clear Creek Cow Creek Cottonwood Creek Battle Creek Fall run Late-fall run Paynes Creek Antelope Creek Mill Creek Fall run Spring run Deer Creek Fall run Spring run Miscellaneous creeks Butte Creek Fall run Spring run Miscellaneous creeks Butte Creek Fall run Spring run Big Chico Creek Feather River Yuba River Bear River American River	230,000
Spring rim Clear Creek Cow Creek Cottonwood Creek Battle Creek Fall run Late-fall run Paynes Creek Antelope Creek Mill Creek Fall run Spring run Deer Creek Fall run Spring run Miscellaneous creeks Butte Creek Fall run Spring run Big Chico Creek Feather River Yuba River Bear River American River	44,000
Clear Creek Cow Creek Cow Creek Cottonwood Creek Battle Creek Fall run Late-fall run Paynes Creek Antelope Creek Mill Creek Fall run Spring run Deer Creek Fall run Spring run Miscellaneous creeks Butte Creek Fall run Spring run Big Chico Creek Feather River Yuba River Bear River American River	110,000
Cow Creek Cottonwood Creek Battle Creek Fall run Late-fall run Paynes Creek Antelope Creek Mill Creek Fall run Spring run Deer Creek Fall run Spring run Miscellaneous creeks Butte Creek Fall run Spring run Big Cluco Creek Feather River Yuba River Bear River American River	59,000
Cow Creek Cottonwood Creek Battle Creek Fall run Late-fall run Paynes Creek Antelope Creek Mill Creek Fall run Spring run Deer Creek Fall run Spring run Miscellaneous creeks Butte Creek Fall run Spring run Big Cluco Creek Feather River Yuba River Bear River American River	7,100
Battle Creek Fall run Late-fall run Paynes Creek Antelope Creek Mill Creek Fall run Spring run Deer Creek Fall run Spring run Miscellaneous creeks Butte Creek Fall run Spring run Miscellaneous creeks Butte Creek Fall run Spring run Big Chico Creek Feather River Yuba River Bear River American River	4,600
Fall run Late-fall run Paynes Creek Antelope Creek Mill Creek Fall run Spring run Deer Creek Fall run Spring run Miscellaneous creeks Butte Creek Fall run Spring run Big Chico Creek Feather River Yuba River Bear River American River	5,900
Late-fall run Paynes Creek Antelope Creek Mill Creek Fall run Spring run Deer Creek Fall run Spring run Miscellaneous creeks Butte Creek Fall run Spring run Big Chico Creek Feather River Yuba River Bear River American River	
Paynes Creek Antelope Creek Mill Creek Fall run Spring run Deer Creek Fall run Spring run Miscellaneous creeks Butte Creek Fall run Spring run Big Chico Creek Feather River Yuba River Bear River American River Mokelumne River	10,000
Antelope Creek  Mill Creek Fall run Spring run  Deer Creek Fall run Spring run  Miscellaneous creeks  Butte Creek Fall run Spring run  Big Cluco Creek Feather River Yuba River  Bear River  American River  Mokelumne River	550
Mill Creek Fall run Spring run Deer Creek Fall run Spring run Miscellaneous creeks Butte Creek Fall run Spring run Big Chico Creek Feather River Yuba River Bear River American River Mokelumne River	330
Fall run Spring run  Deer Creek Fall run Spring run  Miscellaneous creeks Butte Creek Fall run Spring run  Big Chico Creek Feather River Yuba River Bear River American River Mokelumne River	720
Spring run  Deer Creek Fall run Spring run  Miscellaneous creeks Butte Creek Fall run Spring run  Big Chico Creek Feather River Yuba River Bear River American River Mokelumne River	
Deer Creek Fall run Spring run Miscellaneous creeks Butte Creek Fall run Spring run Big Cluco Creek Feather River Yuba River Bear River American River Mokelumne River	4.200
Fall run Spring run Miscellaneous creeks Butte Creek Fall run Spring run Big Chico Creek Feather River Yuba River Bear River American River Mokelumne River	4,400
Spring run  Miscellaneous creeks  Butte Creek Fall run Spring run  Big Cluco Creek Feather River Yuba River Bear River American River Mokelumne River	
Miscellaneous creeks Butte Creek Fall run Spring run Big Chico Creek Feather River Yuba River Bear River American River Mokelumne River	1,500
Butte Creek Fall run Spring run Big Chico Creek Feather River Yuba River Bear River American River Mokelumne River	6,500
Fall run Spring run Big Chico Creek Feather River Yuba River Bear River American River Mokelumne River	1,100
Spring run Big Cluco Creek Feather River Yuba River Bear River American River Mokelumne River	
Big Cluco Creek Feather River Yuba River Bear River American River Mokelumne River	1.500
Feather River Yuba River Bear River American River Mokelumne River	2,000
Feather River Yuba River Bear River American River Mokelumne River	800
Yuba River Bear River American River Mokelunne River	170,000
Bear River American River Mokelumne River	66,000
Mokelumne River	450
	160,000
Carrenge Pinas	9,300
Cosumnes River	3,300
Calaveras River	2,200*
Tuolumne River Merced River	22,000

## **Enclosure 3**

# **EPA Synthesis of Continuous Temperature Data from California Department of Fish and Wildlife and the California Department of Water Resources**

This Enclosure summarizes EPA's evaluation of temperature monitoring data in certain water bodies and considers how the indicated temperatures may adversely affect the designated (beneficial) uses for fish habitat, migration, and spawning.

The water bodies under consideration are the San Joaquin River (Friant Dam to Mendota Pool), San Joaquin River (Bear Creek to Mud Slough), San Joaquin River (Mud Slough to Merced River), Delta Waterways (southern portion), Delta Waterways (central portion), Delta Waterways (northern portion), Delta Waterways (western portion), Suisun Bay, and Carquinez Straight.

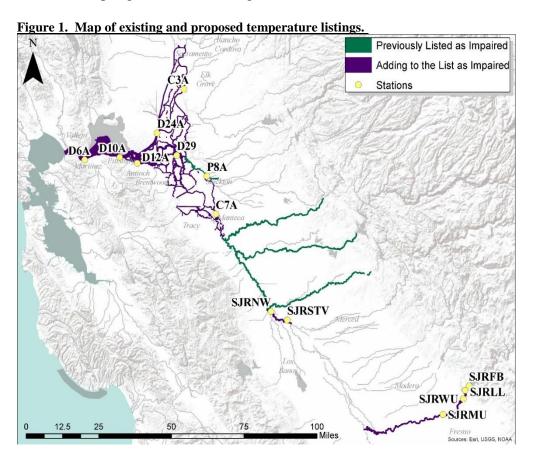
Applicable water quality standards for these water bodies are established in the Sacramento and San Joaquin River Basin Plan. All the aforementioned segments have the Cold Freshwater Habitat (COLD) designated use and the Migration of Aquatic Organisms (MIGR) designated use for Cold Freshwater Habitat (COLD) with a footnote indicating "salmon and steelhead" (See RWQCB Central Valley, 2009, Table II-1). The San Joaquin River (Friant Dam to Mendota Pool) segment also has the Spawning, Reproduction, and/or Early Development (SPWN) designated use for COLD with a footnote indicating "salmon and steelhead" (See RWQCB Central Valley, 2009, Table II-1, pp. II-7). Additionally, the Sacramento and San Joaquin River Basin Plan addresses temperature with the following narrative and numeric objectives: "The natural receiving water temperature of intrastate waters shall not be altered unless it can be demonstrated to the satisfaction of the Regional Water Board that such alteration in temperature does not adversely affect beneficial uses. ... At no time or place shall the temperature of COLD or WARM intrastate waters be increased more than 5°F above natural receiving water temperature. ... In determining compliance with the water quality objectives for temperature, appropriate averaging periods may be applied provided that beneficial uses will be fully protected." (RWQCB Central Valley Region, 2009, pp. III-8)

Documentation of the natural receiving water temperature is not readily available so an assessment of whether the migration and spawning uses were being achieved was conducted by comparing the current temperatures to the temperature requirements of salmonid species identified in the EPA Region 10 Guidance for Pacific Northwest State and Tribal Temperature Water Quality Standards (2003a). EPA believes that the Region 10 guidance and its associated Technical Issue Papers provide the most comprehensive compilation of research related to salmonid temperature requirements available. The studies compiled in the guidance and associated papers address the full geographic extent of salmonid populations including California. The recommended numeric criteria to protect coldwater salmonids in this report were recommended for use by California's Department of Fish and Game (now Fish and Wildlife) in their temperature data submittal and subsequent comments for California's 2008-2010 303(d) list and were subsequently utilized by EPA to add water-quality limited segments to that list. Additionally, the guidance's recommended numeric criteria have been used by the National Marine Fisheries Service as thresholds when considering the suitability of expected water temperatures for Central Valley steelhead in the Stanislaus River under the proposed actions in their Biological and Conference Opinion on the

Long-term Operations of the Central Valley and State Water Project (2009). An enormous amount of temperature data has been collected for the subject segments of the San Joaquin River and its tributaries. After review of the data, EPA finds that the subject segments are not attaining the relevant numeric temperature criteria for migration, freshwater habitat and spawning of coldwater salmonids. Observed exceedances are greater than the 10% exceedance threshold for conventional and other pollutants as expressed in Table 3.2 of the State Listing Policy. A summary of the water body specific findings is included in the following section.

#### **Data Used by EPA**

EPA Region 9 has reviewed continuous temperature data collected by the California Department of Fish and Wildlife (CDFW) for the San Joaquin River restoration project from 2002 to 2010 and data from the Department of Water Resources (DWR) from January 1, 1995 to August 30, 2010 from the sampling sites shown in Figure 1 and Table 1.



The Region 10 guidance includes recommended temperature criteria for salmon and trout based on different life stages. The recommended temperature for salmon and trout adult migration is <20°C as a 7-day average daily maximum (7DADM) and this was applied to all delta segments and the lower two reaches of the San Joaquin River. In the upper San Joaquin River (Friant Dam to Mendota Pool) multiple life stages were assessed. For the migration life stage and the Steelhead summer rearing life stage the Salmon and Trout Migration plus Non-Core Juvenile Rearing recommendation was utilized and is <18°C 7DADM. For spawning, the Salmon and Trout Spawning, Egg Incubation, and Fry Emergence recommendation was utilized and is <13°C 7DADM. For juvenile rearing the Salmon/Trout "Core" Juvenile Rearing recommendation was utilized and is

<16°C 7DADM. The evaluation thresholds and seasons during which they were applied are summarized below in Table 2.

Table 1. Waterbodies evaluated for listing

Waterbody	Size	Site Location	Site Code	Source
		SJR Friant Bridge	SJRFB	CDFW
		SJR Lost Lake	SJRLL	CDFW
		SJR Willow Unit	SJRWU	CDFW
		SJR Rank Island	SJRRI	CDFW
San Joaquin River (Friant Dam to Mendota Pool)	70 miles	SJR Sportsman Club	SJRSC	CDFW
		SJR Milburn Unit	SJRMU	CDFW
		SJR Gravely Ford	SJRGF	CDFW
San Joaquin River (Bear Creek to Mud Slough)	14 mile	SJR Stevenson Bridge	SJRSTV	CDFW
San Joaquin River (Mud Slough to Merced River)	3 miles	SJR Newman Waste Water	SJRNW	CDFW
Delta Waterways (southern portion)	3,125 acres	San Joaquin River @ Mossdale	C7A	DWR
Delta Waterways (central portion)	11,425 acres	San Joaquin River @ Prisoners Point	D29	DWR
Delta Waterways (northern portion)	6,975 acres	Sacramento River @ Hood	C3A	DWR
Delta Waterways (western portion)	14,524	San Joaquin River @ Antioch Ship Channel	D12A	DWR
(western portion)	acres	Sacramento River @ Rio Vista	D24A	DWR
Suisun Bay	25,335 acres	Sacramento River @ Mallard Island	D10A	DWR
Carquinez Straight	5,657 acres	Sacramento River @ Martinez	D6A	DWR

EPA evaluated a fifteen-year period of DWR data. The 7DADM measurement was calculated by eliminating any calculations with less than 7 consecutive measurements and by reviewing only the data rated as good with a "G" data quality flag by DWR. The CDFW data was similarly evaluated, however, the available data only went back as far as 2002. We assessed the number of valid 7DADM for the seasonal periods noted in Table 2 and then noted how many of those exceeded the thresholds in Table 2. Results are provided below in Table 3. These data were then evaluated for potential impairments using the binomial Table 3-2 from the California 303d listing policy and all segments were found to be impaired. It should be noted that the most upstream site in the San Joaquin River (Friant Dam to Mendota Pool) segment did not show impairment for any life stage whereas at least one life stage was impaired in the three downstream sites.

Table 2. Evaluation thresholds used for listing

Waterbody	Life Stage	Season	7DADM Threshold
	Migration	March 15 – June 15 (smolts) September 1 – October 31 (adults)	<18°C
San Joaquin River (Friant Dam to Mendota Pool)	Spawning	October 1 – December 15	<13°C
	Juvenile Rearing	March 15 – June 15	<16°C
	Steelhead Summer Rearing	June 15 – September 15	<18°C
San Joaquin River (Bear Creek to Mud Slough)	Migration March 15 – June 15 (smolts) September 1 – October 31 (adult		<20°C
San Joaquin River (Mud Slough to Merced River)	Migration March 15 – June 15 (smolts) September 1 – October 31 (adults)		<20°C
Delta Waterways (southern portion)	Migration	March 15 – June 15 (smolts) September 1 – October 31 (adults)	<20°C
Delta Waterways (central portion)	Migration March 15 – June 15 (smolts) September 1 – October 31 (adults		<20°C
Delta Waterways (northern portion)	Migration	Migration March 15 – June 15 (smolts) September 1 – October 31 (adults)	
Delta Waterways (western portion)	Migration	n March 15 – June 15 (smolts) September 1 – October 31 (adults)	
Suisun Bay	Migration	March 15 – June 15 (smolts) September 1 – October 31 (adults)	<20°C
Carquinez Straight	Migration	March 15 – June 15 (smolts) September 1 – October 31 (adults)	<20°C

 $Table \ 3. \ Waterbodies \ proposed \ for \ temperature \ listings \ (bolded \ and \ \it italicized \ values \ in \ the \ last \ column \ exceed \ the \ listing \ thresholds \ for \ listing)$ 

Waterbody	Site Code	Start Date	End Date	Life Stage	# of calculable 7DADMs in appropriate season	#7DADM in appropriate season which exceed
	SJRFB			Migration	629	0
	SIKI D	5/30/2002	8/1/2010	Spawning	382	31
				Juvenile Rearing	352	0
				Steelhead Summer Rearing	400	0
	SJRLL	5/30/2002		Migration	1082	0
				Spawning	501	203
			8/1/2010	Juvenile Rearing	737	0
				Steelhead Summer Rearing	543	1
				Migration	457	2
				Spawning	228	115
	SJRWU	7/8/2007	6/10/2010	Juvenile Rearing	274	44
				Steelhead Summer Rearing	256	38
Can Iaaanin Dina			8/31/2010	Migration	308	44
San Joaquin River (Friant Dam to				Spawning	152	63
Mendota Pool)	SJRRI	8/19/2008		Juvenile Rearing	186	47
				Steelhead Summer Rearing	199	89
	SJRSC	6/4/2002	8/31/2010	Migration	439	155
				Spawning	104	69
				Juvenile Rearing	290	180
				Steelhead Summer Rearing	289	283
	SJRMU	7/2/2007	8/1/2010	Migration	431	263
				Spawning	160	122
				Juvenile Rearing	279	197
				Steelhead Summer Rearing	310	310
	SJRGF	5/26/2008	8/31/2010	Migration	329	224
				Spawning	152	104
				Juvenile Rearing	207	129
				Steelhead Summer Rearing	264	264
San Joaquin River (Bear Creek to Mud Slough)	SJRSTV	8/6/2008	1/19/2010	Migration	215	123
San Joaquin River (Mud Slough to Merced River)	SJRNW	9/9/2008	7/13/2009	Migration	146	90
Delta Waterways (southern portion)	C7A	1/01/1995	8/30/2010	Migration	1965	749
Delta Waterways (central portion)	D29	8/12/2008	8/30/2010	Migration	308	118
Delta Waterways (northern portion)	C3A	12/21/1998	8/30/2010	Migration	1492	431

Delta Waterways (western portion)	D12A	1/03/2008	8/30/2010	Migration	391	117
	D24A	9/23/2008	8/30/2010	Migration	280	74
Suisun Bay	D10A	10/06/2008	8/30/2010	Migration	267	48
Carquinez Straight	D6A	1/01/1995	8/30/2010	Migration	2016	563

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